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Colorado Distribution of Federal Mineral Lease Revenue Stephen Colby, Colorado Department of Local Affairs April 18, 2006

Federal Mineral Lease revenues are collected by the federal Minerals Management Service in the U.S. Department of Interior. These revenues come from the leases of federal lands for mineral production. Roughly 50% of the revenues collected on federal leases in Colorado, are transferred by the U.S. Government to the Colorado State Treasurer. These receipts at the State Treasurer have ranged from \$30 to \$60 million annually.

From the State Treasurer, the distribution of these funds is conducted under state legislative statute C.R.S.34-63. This statute operates on a formula basis to distribute funds to the counties, cities, and school districts through a number of different programs.

The largest share of the funds goes to the State School Fund for distribution to school districts throughout the state under the School Finance Act. Counties, cities and school districts in counties with federal mineral leases receive significant direct payments from the State Treasurer on a quarterly basis. A like share gets to local governments through the Department of Local Affairs grants program. Finally, 10% goes to the Colorado Water Conservation Board for funding of local water supply development.

The formula for these distributions is complex, as the chart attached below demonstrates. It was crafted by the legislature in a cascade format, which provides a first cut share to the parties and then allocates any residuals in a second and third cut. This approach was crafted over the years as the amount of money distributed by the statute varied widely from \$30 to \$60 million. The cascade method was used to hold harmless the existing recipient amounts while allocating the increased totals.

The third table shows the actual calculation of payments for Calendar Year 2003 by county. The percent distributed to school districts and towns is set by statute at a minimum which can be increased by the county commissioners and therefore varies from county-to-county and year-to-year. The payments to school districts are then split among school districts in a county on the basis of reported enrollment. The payments to towns within a county are distributed proportional to population within towns. Specific local government payments are listed on the State Treasurer web site at: http://www.treasurer.state.co.us/transfers/fed_funds.html

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FEDERAL MINERAL LEASE DISTRIBUTION FEDERAL MINERAL LEASING ACT **COLORADO MINERAL LEASING FUND** - Net of administrative charges, returns -Colorado statute (CRS 34-63-102) directs that 50% of rentals and royalties from federal in the distribution of these funds priority shall lands in the state of origin. be given to school districts and political sub-- Directs that such funds be used by the divisions socially or economically impacted by the states for planning, construction and development or processing of the federal minerals. maintenance of public facilities and - Distributes the amounts originating in each county services in areas of the state socially as reported by the Federal government under the and economically impacted by mineral following "cascade" type of formula: development. FIRST CUT 50% 25% 15% 10% To the county area of To the State To the Department To the Water origin up to \$200,000 School Fund of Local Affairs Conservation Board **SPILLOVER** \$ 10.7 M FILL-IN **BALANCE** Funds in the All funds from counties State School Fund gets whose 50% share went all the spillover up to spillover in excess \$ 10.7 million of \$10.7 million over \$200,000 ▲ SECOND CUT OVERFLOW All county areas who contribute All funds from counties to the SPILLOVER get what remains whose 50% share went of their 50% in the BALANCE over \$ 1,200,000 up to a total limit of \$1.2 million per county area. To avoid PILT deductions the county can elect to have all these receipts given to school THE OVERFLOW SPLIT 50% of the districts and towns in a 50/50 split or 50% of the overflow goes share the funds as follows overflow goes to the State to the Department School Fund of Local Affairs

COUNTY

Gets the residual

SCHOOL DISTRICTS

get at least 25% of each county's total distribution

TOWNS

Get at least 37.5% of each county area total distribution above \$ 250,000

DIRECT DISTRIBUTION

25% of the DLA 50% is distributed to cities and counties on the basis of employee residence reports.

Description of the calculation of the Federal Mineral Lease cascade distribution under C.R.S 34-63.

First Cut:

Every quarter the State Treasurer totals up the receipts from the federal government, including interest earnings, which have been identified by county of origin.

25 percent of these receipts are transferred to the State School Fund in the state's Department of Education, 10 percent to the Colorado Water Conservation Board in the state's Department of Natural Resources, and 25% to the Local Government Mineral Lease Fund in the state's Department of Local Affairs. The remaining 50% is then calculated for each county and an amount up to \$200,000 is prepared for distribution.

Spillover:

Any amounts over \$200,000 in each county is pooled in a "spillover" calculation which is distributed to the State School Fund until the total in this "spillover" calculation reached \$10.7 million.

Second Cut:

Once the \$10.7 million spillover requirement is fulfilled, any funds left in those counties which had reached the \$200,000 threshold on their distributions in the first cut are set aside for the county up to a second threshold of \$1.2 million.

This county allocation is then divided up into three portions: one for the school districts in the county, one for towns in the county and the remainder for the county government. The percent distributed to school districts and towns is set by statute at a minimum of 25% and can be increased by the county commissioners out of the portion that would have otherwise gone to them. Similarly, the portion to towns is set as at least 37.5% of the amount of the county allocation above \$250,000. Again, this percent can be increased by the county commissioners out of the share that would have otherwise gone to them.

The resulting payments to school districts are then split among school districts in a county on the basis of reported enrollment. The resulting payments to towns within a county are distributed proportional to population within towns.

PILT Offset: (obsolete)

A provision is made in the statute C.R.S. 34-63-102(3)(c)(II) for the diversion of the county commissioners share of the federal mineral lease payment to school districts and towns in order, it was assumed, to increase in like amount the payments of the federal BLM PILT (Payments In Lieu of Taxes) program to the county. Experience has shown that the increase in BLM PILT payments falls short of the amount diverted. As a result, this option is no longer being used.

Overflow:

After the county allocations in the Second Cut have been fulfilled, there can remain funds above \$1.2 million in some counties, which funds are allocated to the "Overflow". The Overflow is split evenly between the State School Fund and the local government grant fund in the Department of Local Affairs.

Direct Distribution:

Finally, statute instructs that 25% pf the Overflow distributed to the local government grant program in the Department of Local Affairs shall be distributed to the towns and counties on the basis of the taxpayer employee residence reports. In practice the reports provided under the severance tax statute C.R.S. 39-29-110(1)(d)(1) are used for this distribution.

DISTRIBUTION OF FEDERAL MINERAL LEASE RECEIPTS TO THE STATE OF COLORADO

Calendar Year	2001	2002	2003	2004	2005
Total Colorado Receipts	\$64,583,766	\$41,797,845	\$62,841,190	\$89,860,158	\$114,791,773
from Oil and Gas	\$29,046,563	\$15,074,411	\$29,805,841	\$46,106,713	\$68,203,036
from Coal	\$17,770,850	\$16,459,014	\$11,038,680	\$20,642,753	\$18,222,512
from Other Production	\$6,195,797	\$2,743,600	\$7,772,371	\$8,178,139	\$10,463,931
from Bonus & Rents	\$11,570,557	\$7,520,819	\$14,224,297	\$14,932,553	\$17,902,294
Distribution					
Counties	\$5,378,931	\$4,005,099	\$5,246,746	\$5,595,223	\$6,158,485
School Districts	\$3,095,017	\$2,103,826	\$3,044,457	\$3,391,473	\$3,724,617
Towns	\$3,053,696	\$1,959,186	\$2,914,985	\$3,401,548	\$3,815,160
Colo Water Cons Bd	\$6,458,434	\$4,156,885	\$6,307,167	\$8,986,021	\$11,479,169
State School Fund	\$31,878,061	\$22,214,867	\$31,167,501	\$44,085,957	\$55,896,755
DoLA Grant Program	\$13,461,633	\$7,077,318	\$12,985,438	\$21,669,710	\$29,592,878
DoLA Direct Distribution	\$1,257,994	\$280,663	\$1,174,896	\$2,730,226	\$4,124,708

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